

AMERICAN RESCUE PLAN ACT OF 2021 (ARP)

Andrea Rollins
Budget & Management Director
August 2, 2021

American Rescue Plan Act of 2021

(H.R. 1319)

\$1.9 Trillion

**Direct
Financial
Assistance**

**\$656.18
Billion**

**State & Local
Fiscal Recovery
Funds**

**\$362
Billion**

Direct Funding to
Alamance County

**Education
& Childcare**

**\$211.57
Billion**

Health

**\$86.24
Billion**

**Other
Programs
(Grants)**

**\$61.32
Billion**

Available to
Alamance County
through applications

**Assistance to
Individuals &
Families**

**\$56.27
Billion**

Transportation

**\$40.16
Billion**

Other Programs (Grants)

Other Programs (Grants)

\$61.32 Billion

Emergency Connectivity Fund (Schools & Libraries)

\$7.17 Billion

Disaster Relief Fund

\$50 Billion

Assistance to Firefighter Grants

\$100 Million

Economic Development Assistance Programs

\$3 Billion

Emergency Food & Shelter Program

\$400 Million

Staffing for Adequate Fire & Emergency Response (SAFER) Grants

\$200 Million

Environmental Justice Grants

\$50 Million

Humanitarian Relief

\$110 Million

Emergency Management Performance Grants

\$100 Million

Categorical Grants - Air Pollution

\$50 Million

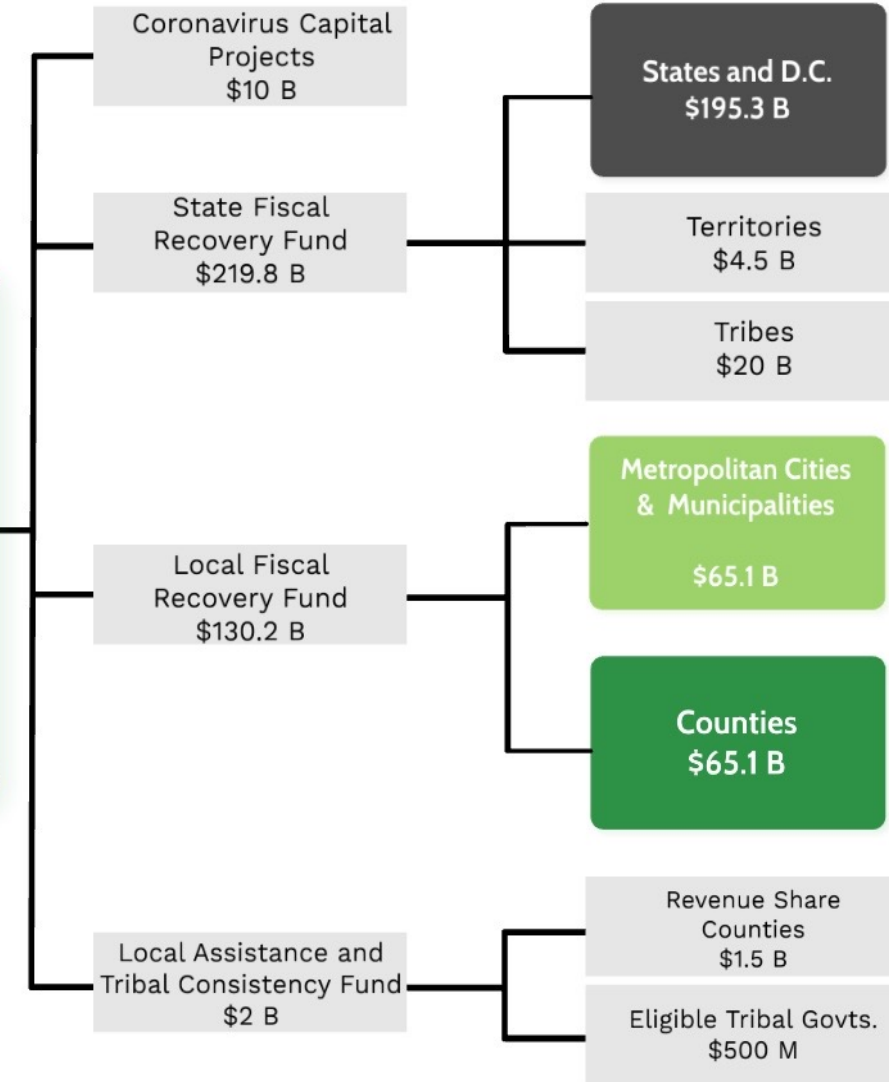
National Endowment for the Arts

\$135 Million

State & Local Fiscal Recovery Funds

Subtitle M - Sec. 9001

\$362 Billion



Local Government Funding Categories

1. **Support public health expenditures**, by funding COVID-19 mitigation efforts
 2. **Address negative economic impacts caused by the public health emergency**
 3. **Replace lost public sector revenue**
 4. **Provide premium pay for essential workers**
 5. **Invest in water, sewer, and broadband infrastructure**
- ❖ **Ineligible Costs** – i.e. Debt payments, pensions, lawsuits & settlements

ARP – NORTH CAROLINA

ARP & North Carolina

- The State of North Carolina is expected to receive \$5.4 billion from ARP.
- The General Assembly may choose to budget 100% of ARP funds for state use or may appropriate monies from the State's ARP allocation to local governments, certain special districts or public authorities.
- U.S. Treasury rules allow States to set additional local expenditure parameters for ARP funds that are disbursed by NCPRO.

Gov. Cooper's Proposed ARP Budget

State of North Carolina

Governor Cooper's Proposed ARP Budget
May 19, 2021

\$5.4 Billion in Direct Funding

\$277 Million additional funding for the
Coronavirus Capital Projects Fund

Assisting Individuals
and Families
Hardest Hit

\$1.3 Billion

Upgrading
Infrastructure

\$2.3 Billion

Broadband- \$1.2 Billion
Coronavirus Capital Project
Fund- \$277 Million

Preparing the
Workforce

\$1 Billion

Promoting Business
Development and
Innovation

\$680 Million

Positioning Government
to Best Serve North
Carolinians

\$312 Million

Governor Cooper's
Proposed American
Rescue Plan Budget

[https://www.osbm.nc.gov/
media/1882/download?
attachment](https://www.osbm.nc.gov/media/1882/download?attachment)

LGC Recommendation

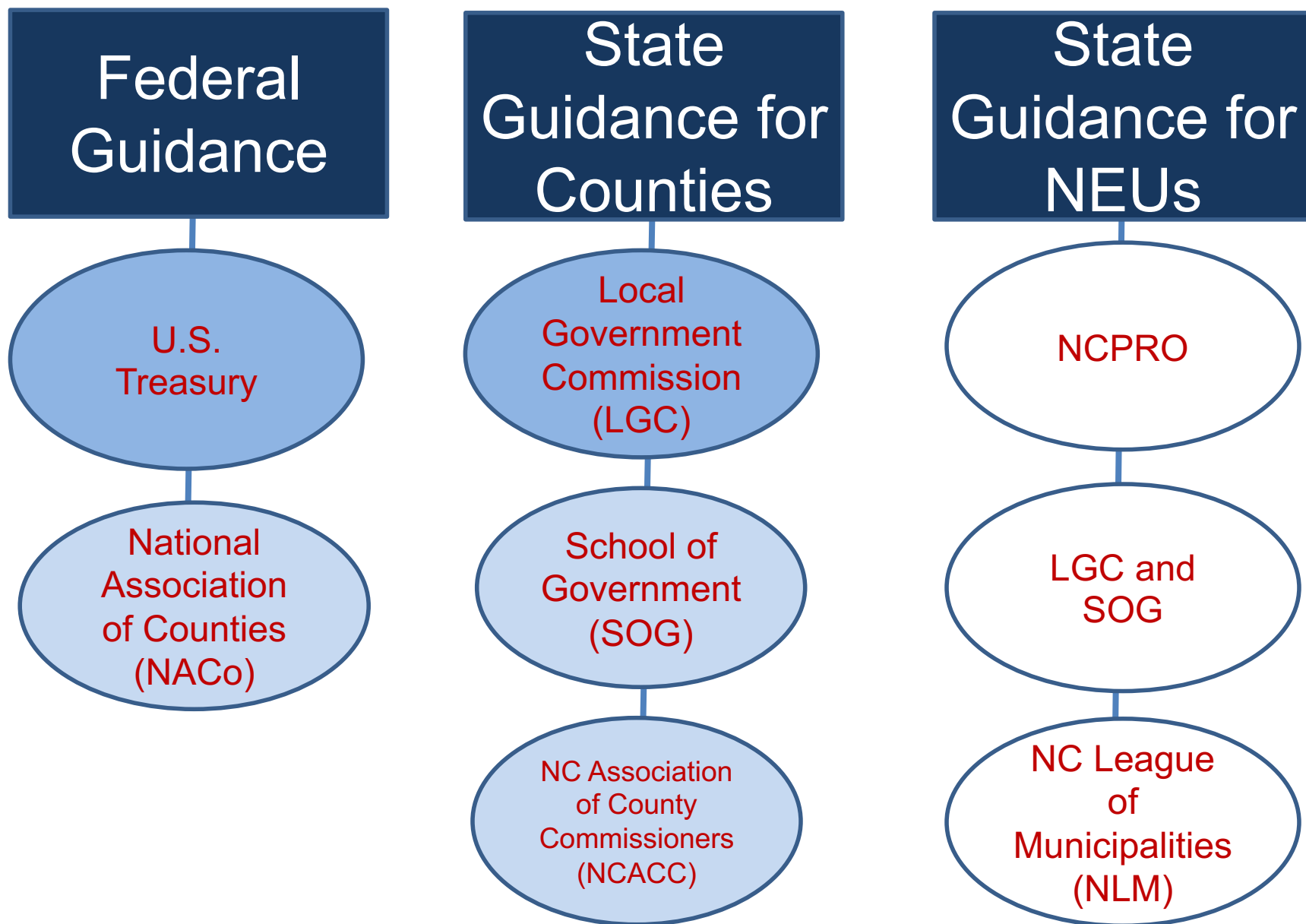
- Local Government Commission recommends local government look for opportunities to align with the State plan
- North Carolina's final ARP plan may be released in Sep 2021
- Link to Governor's Proposed ARP Budget:
<https://www.osbm.nc.gov/media/1882/open>

ARP - ALAMANCE COUNTY

Alamance County ARP Funds

- Alamance County ARP allocation \$32,925,136.00
- Received \$16,462,568.00, the first tranche, on May 19, 2021.
- Second tranche may be received in May 2022.
- Spending subject to federal guidelines of ARPA as further defined by the U.S. Treasury
- Spending also subject to North Carolina spending authority (NCGS 160A-17.1) and NC fiscal controls (NCGS 159, Art. 3)

Guidance for Alamance County



Examples of NC Local Government Limitations

- **Grants to Nonprofits:** Grants prohibited but contracts allowed.
- **Premium Pay:** Counties have specific state parameters for employee compensation. No state authority for premium pay to private businesses.
- **Broadband:** Currently, counties do not have authority to construct or fund broadband infrastructure, except as needed for county operations.
- **Does Allow: local government partnerships**

Alamance County ARP Guiding Principles

- Eligible under both ARP and NC Statutes
- Focus on one-time investments vs recurring expenditures
- Focus on projects where County can leverage other federal/state funds
- Consideration given to projects located in low-to-moderate income areas of our community (i.e. QCT)
- Consider funding projects that are inclusive & to the benefit of all
- Focus on projects that address Board goals

Alamance County ARP Strategic Actions (1)

- Presentation ARP Overview - April 19, 2021 BOC meeting included an ARP Strategic Action Plan.
- Alamance County ARP Guidance document (available on website) developed from the following sources: U.S. Treasury, NACO, NCACC, SOG, LGC, NCPRO, NLM
- Bi-weekly reports on strategic initiative actions
- Provided responses to questions from media, residents, and other community stakeholders

Alamance County ARP Strategic Actions (2)

- Contacted all municipalities to open lines of communication and share ARP information
- Stakeholder discussions conducted with all County departments and certain nonprofit agencies
- Created a list of all suggested initiatives or funding requests from County departments and County-funded agencies in order to investigate ARP eligibility status

Alamance County ARP Strategic Actions (3)

- Compiled a list of agencies that have already communicated their stakeholder interest
- Participated in ongoing oversight of the Alamance Recovery Loan program
- Participated in initial meetings for a proposed broadband initiative (Digital Inclusion Alliance)
- Received, budgeted, and invested the initial tranche = \$16,462,568.00

Local Government Funding Categories

1. **Support public health expenditures**
 2. **Address negative economic impacts caused by the public health emergency**
 3. **Replace lost public sector revenue**
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- ❖ **Ineligible Costs** – i.e. Debt payments, pensions, lawsuits & settlements

Category 1: Support Public Health

Examples of services and programs to contain and mitigate the spread of COVID-19, including:

- Public Health equipment, new personnel, and data systems
- Capital investments in public facilities to meet pandemic operational needs
- Payroll and covered benefits for public health, healthcare, human services, and public safety staff to the extent that they worked on the COVID-19 response since March 3, 2021.

Category 1: Support Mental Health

Services to address behavioral healthcare needs exacerbated by the pandemic, including:

- Treatment programs and facility support for Substance misuse, behavioral and mental health
- Crisis intervention programs
- Services or outreach to promote access to health and social services

Category 2: Addressing Negative Economic Impacts

Addressing the Negative Economic Impacts Caused by the Public Health Emergency includes:

- 1. Delivering assistance to workers and families**, including aid to unemployed workers and job training, as well as aid to households facing food, housing, or other financial insecurity.
- 2. Supporting small businesses** – Small Business Loan Program and Small Business Center
- 3. Speeding the recovery of the tourism, travel, and hospitality sectors.**
- 4. Rebuilding public sector capacity.**

Category 2: Addressing Negative Economic Impacts

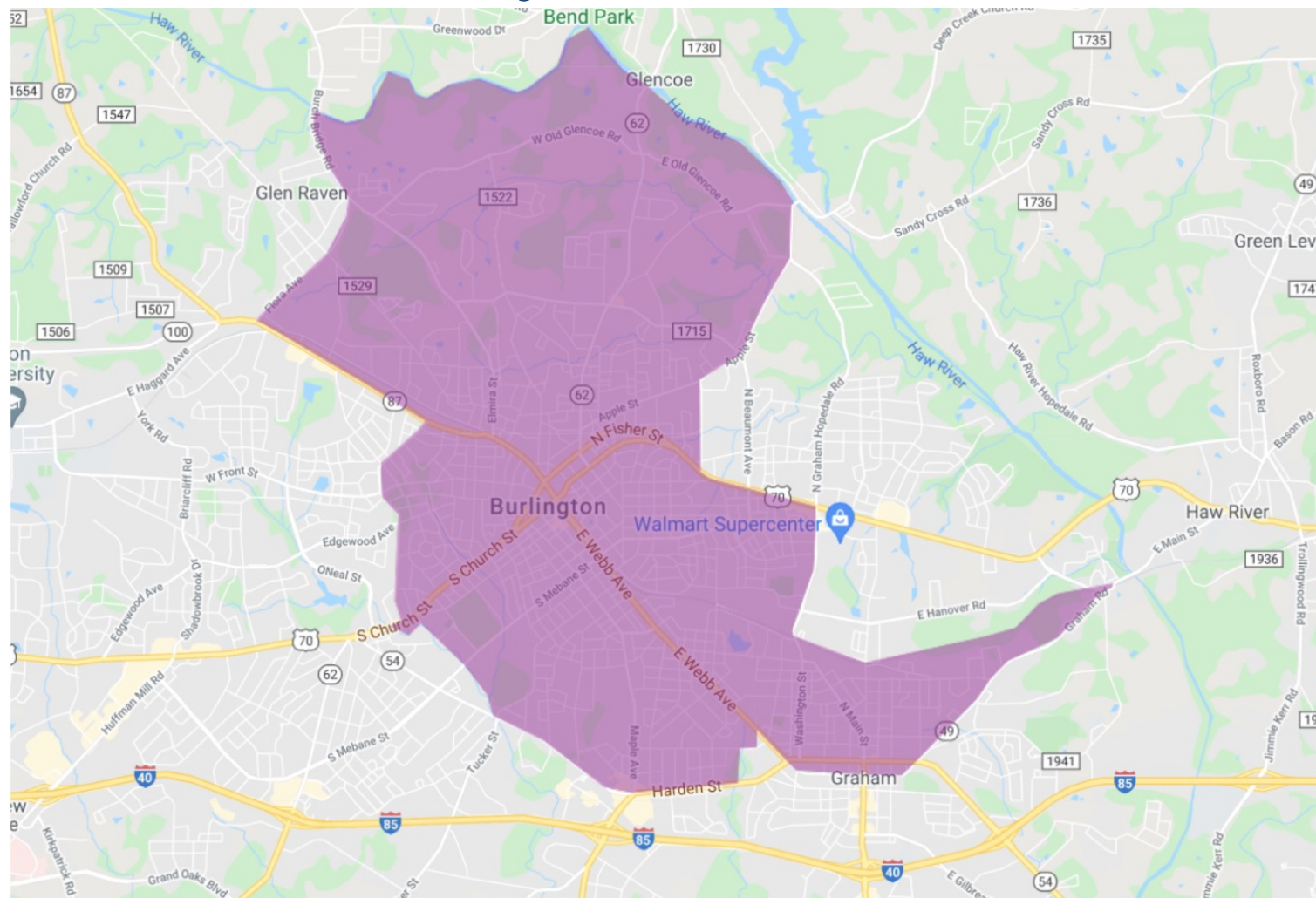
Serving the Hardest-hit Communities & Families

- Governments may support additional services if they are provided within a **Qualified Census Tract** (see map) or, with additional documentation, in other Low-to-moderate-income areas:

(which is a low-income area as designated by the Department of Housing and Urban Development);

- To families living in Qualified Census Tracts (QCT);
- By a Tribal government; or,
- To other populations, households, or geographic areas disproportionately impacted by the pandemic.

Qualified Census Tract (QCT) for Alamance County



Category 3: Revenue Replacement

- Based on the Dec. 31 2020 revenues, Alamance County reports no revenue loss per the ARP calculation
- Can recalculate revenues annually on the following dates: December 31, 2021; December 31, 2022; and December 31, 2023.

Category 4: Premium Pay for Essential Workers

- Premium pay may be retroactive or prospective pay and it may either be in the form of a pay increase or a bonus.
- Counties may provide premium pay retroactively, dating back to the start of the public health emergency on January 27, 2020
- An individual who teleworked from a residence may not receive premium pay.
- Premium pay has been defined as an amount up to \$13 per hour in addition to wages or remuneration the worker otherwise receives and in an aggregate amount not to exceed \$25,000 per eligible worker.
- The U.S. Treasury recommends Counties should prioritize low- and moderate-income persons, with additional written justification needed for essential workers above 150 percent of the residing state's average annual wage for all occupations or their residing county's average annual wage, whichever is higher.

Category 5: Investing in Broadband and Water & Sewer Infrastructure

- Investments in broadband be made in areas that are currently unserved or underserved areas subject to ARP and North Carolina limitations.
- Broadband projects are being explored while we wait for further state guidance.
- Recipients may invest in wastewater infrastructure projects, including constructing publicly-owned treatment infrastructure, managing and treating stormwater or subsurface drainage water, facilitating water reuse, and securing publicly-owned treatment works.
- Projects to investigate may include water & sewer access for certain ABSS schools and the ACC Training Center.

NCACC Broadband Updates

Broadband – Legislative Proposals



SB 689

(County Broadband Authority)

- Filed in Senate
- Would authorize counties to levy property taxes for broadband purposes
- Would authorize counties to use federal funds (Local Fiscal Recovery Funds) for broadband grants
- Would authorize counties to build broadband infrastructure and sell or lease to a private or nonprofit provider
- Also requires the replacement of utility poles under certain conditions

HB 947

(G.R.E.A.T. Broadband Expansion Act)

- Passed the House
- Would create Completing Access to Broadband (CAB) Fund (intends to fund with \$400 million in State ARP funds) for counties to select a broadband service provider, through bid process, to build infrastructure for unserved and underserved areas
- Requires coordination with State Broadband Office for site selection in areas not otherwise utilizing federal funds or G.R.E.A.T. grants. DIT retains site selection and providers can request project scope modifications from county
- Counties responsible for at least 35% of project cost (ARP funds), with provider cost share based on the amount county receives in ARP funds
- Allocates \$350 million and expands G.R.E.A.T. grant eligibility to rural census tracts in any county and authorizes counties to use ARP funding or unrestricted GF balance as program financial match

Alamance Digital Inclusion Alliance

- Impact Alamance & Piedmont Triad Regional Council are working to form a countywide Digital Inclusion Coalition focused on building a strategic plan that promotes affordable high-speed home broadband, devices, digital literacy training and technical support.
- First step is to assess the digital divide in localities within Alamance County.
- Plans to share findings with BOC and subsequently to North Carolina Department of Information Technology (NCDIT) to connect with wider state broadband initiatives. Current revision of the State budget includes \$1.2 billion for digital inclusion efforts.
- Coalition includes:

Alamance County,	ABSS,	City of Burlington,
City of Graham,	City of Mebane,	Town of Elon,
Town of Green Level,	United Way,	Alamance Chamber,
ACC,	Elon University,	Dream Center,
Healthy Alamance,	Alamance Achieves,	Bton Housing Authority

NCDIT Broadband Survey

SLOW internet?
NO internet?
We need to know.



The N.C. Broadband Survey is designed to gather information on locations without adequate internet access and speeds in our community.



For Homes & Businesses
WITH Internet Service

Visit NCBroadband.gov/Survey
to take the survey now.



For Homes & Businesses
WITHOUT Internet Service

Text **"internet"** to **919-750-0553**.
Standard text messaging rates
will apply.

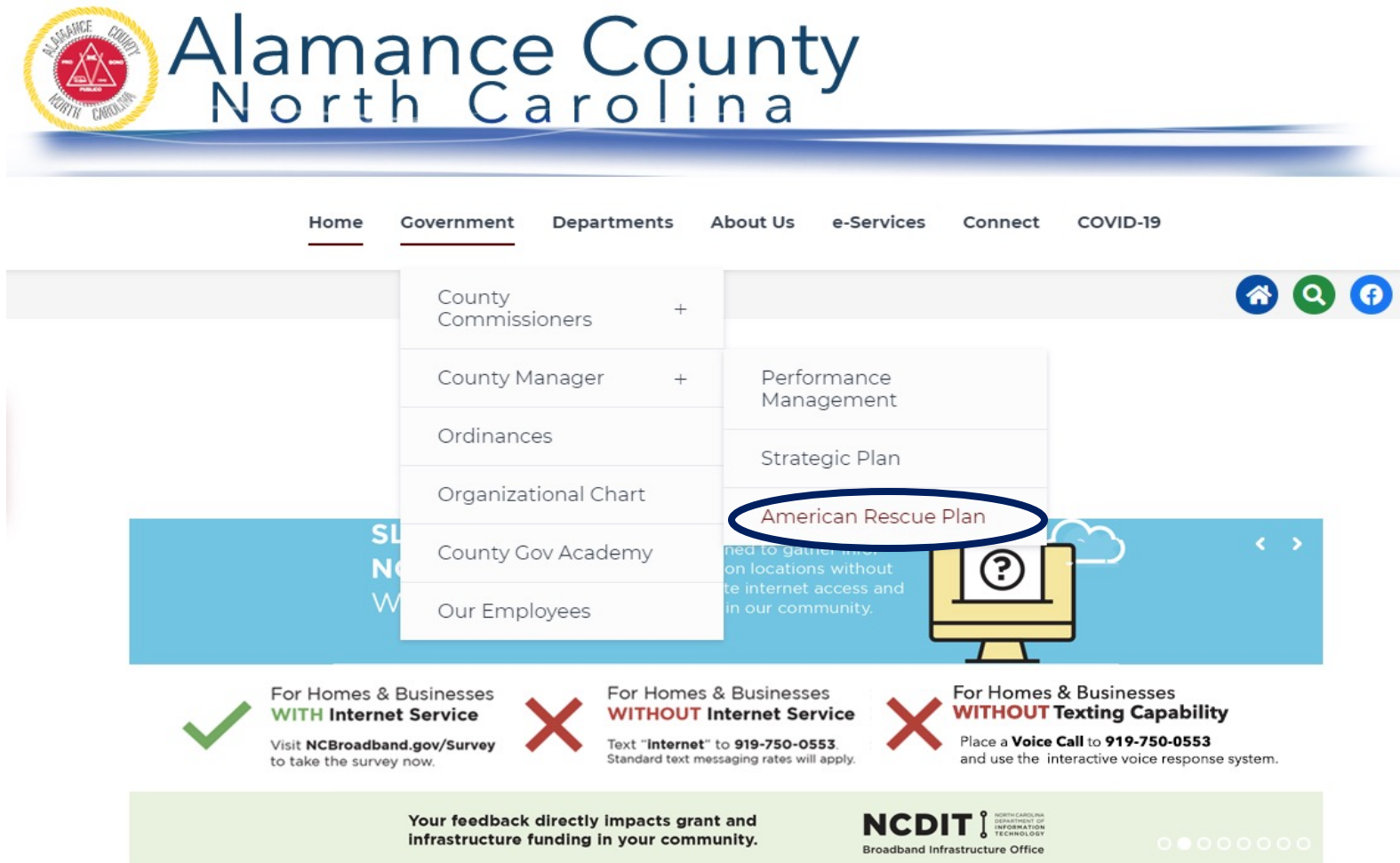
Your feedback directly impacts
grant and infrastructure funding
in your community.

NCDIT NORTH CAROLINA
DEPARTMENT OF
INFORMATION
TECHNOLOGY
Broadband Infrastructure Office

- Alamance County residents encouraged to take NC Broadband Infrastructure Office's broadband survey.
- Cannot build broadband infrastructure or apply to grants without this information.
- 373 households in Alamance County have taken the survey (0.6% of the County's households).
- If there is one survey in one's lifetime to fill out, this would be that survey.

Alamance County ARP Communication

- <https://www.alamance-nc.com/arp/> includes a new page with ARP info.



The screenshot shows the Alamance County North Carolina website. The header includes the county seal and the text "Alamance County North Carolina". The navigation bar has links for Home, Government, Departments, About Us, e-Services, Connect, and COVID-19. A dropdown menu is open under the "Government" link, listing: County Commissioners, County Manager, Ordinances, Organizational Chart, County Gov Academy, and Our Employees. The "American Rescue Plan" link is circled in blue. To the right of the dropdown menu, there are icons for home, search, and social media. Below the navigation bar, there is a banner with a computer monitor icon and a question mark. At the bottom, there are three columns of text: a green checkmark for homes and businesses with internet service, a red X for homes and businesses without internet service, and another red X for homes and businesses without texting capability. The footer includes a statement about feedback impacting grant and infrastructure funding, the NCDIT logo, and a row of social media icons.

Alamance County
North Carolina

Home Government Departments About Us e-Services Connect COVID-19

County Commissioners +

County Manager +

Ordinances

Organizational Chart

County Gov Academy

Our Employees

Performance Management

Strategic Plan

American Rescue Plan

For Homes & Businesses **WITH** Internet Service
Visit [NCBroadband.gov/Survey](https://www.ncbroadband.gov/survey) to take the survey now.

For Homes & Businesses **WITHOUT** Internet Service
Text "Internet" to 919-750-0553. Standard text messaging rates will apply.

For Homes & Businesses **WITHOUT** Texting Capability
Place a **Voice Call** to 919-750-0553 and use the interactive voice response system.

Your feedback directly impacts grant and infrastructure funding in your community.

NCDIT
Broadband Infrastructure Office

Next Steps

Develop Alamance County ARP Plan

- Update ARP Strategic Plan - Action Steps
- Review community needs and stakeholder input
- Match community needs with all sources of ARP and other funding (federal/state/local)
- Coordinate County ARP plan with state and municipal plans
- Communicate Alamance County ARP plans
- Funding Considerations

ALAMANCE COUNTY AMERICAN RESCUE PLAN ACT FUNDING CONSIDERATIONS

Bryan Hagood
County Manager
August 2, 2021

Ala Co ARP Funding Considerations

- Ala Co staff engaged Co Dept leaders and partner non-profits
- Part of early community and stakeholder input
- Reviewed information from all groups
- Categorized results as Immediate or Future Funding Potential
- Based on known costs and ARP/State eligibility
- Included reimbursement possibility

Immediate Funding Considerations \$1,025,764

Eligible costs per the “Support Public Health” category

- Funding for Mental Health Agency Contracts
 - Family Abuse Services \$106,725 (\$35,575/year)
 - Crossroads Sexual Assault Response \$225,000 (\$75,000/year)
- Funding for Public Health Expenditures:
 - Health Software for Detention Center \$49,860
 - Ultraviolet Sanitizers for ambulances \$130,000 (\$65,000 initial and \$65,000 replacement)
- Funding for New Positions (Positions end in 3 years)
 - Communicable Disease Nurse \$213,723 (\$69,835 FY21-22 salary & benefit)
 - After Hours Social Worker (Expand PT position to FT \$64,206 FY21-22 salary & benefit)
 - Grant Administrator – Grant Writing and Administration \$236,250 (\$78,750 annual salary & benefits)

Reimbursements \$3,240,000

- Funding for Pandemic Response March – June 2021
 - One-time costs and payroll for period
 - Originally paid by General revenues or Pandemic Response funds
 - May be Designated or Unassigned Fund Balance
- Sanitizing, PPE, Court Screeners, Call Center staff = \$240,000
- Funding for Public Health and Safety payroll during Pandemic Response March – June 2021 for Health Dept and EMS = \$3,000,000
- Eligible costs in the “Support Public Health” category
- Coordinate with LGC and Martin Starnes audit team by Aug 31st

Future Ala Co ARP Funding Considerations

- PPE and Social Distancing costs = \$880,000 (cost for 3 years)
 - IT, Elections, Maintenance
 - Paid using Pandemic Response Designated FB
- Ongoing Health Department Response: \$2,316,000 annually
- Future Public health and safety payroll: ongoing
- County Infrastructure = \$16,008,432
 - Buildings = \$4,916,080
 - Emergency Communications = \$10,250,000
 - Technology = \$842,352
- Department Program Requests (if ARP eligible) = \$3,316,168
- Premium Pay Estimated to be up to \$3,000,000

Considerations for a Premium Pay Plan

- Considerations for a Premium Pay Plan for Alamance County should include:
- ARP eligibility of County employees
- Non-ARP eligible employee but essential to County operations
- Bonus rather than pay increase
- Retroactive application for period of intensive pandemic response
- Inclusion of non-county eligible agencies (i.e. fire districts, or authorities)

ALAMANCE COUNTY AMERICAN RESCUE PLAN ACT COMMITTEE

Bryan Hagood
County Manager
August 2, 2021

ARP Committee Tasks

- BOC may consider forming an ARP committee
- Creating an Ala County ARP Plan with identified priorities
- Involving community & stakeholder participation
- Communicating the County ARP Plan to the Board and the public
- Goal to have spending recommendations to BOC by January 2022

ARP Priorities

To develop an Alamance County ARP Plan, the Board of Commissioners and committee may want to determine priorities.

Examples:

- Public Health and Safety of Alamance (i.e. MH, EM, Health, DSS)
- Positioning Government to Best Serve Alamance County (i.e. Courts, veterans)
- Upgrading Infrastructure (i.e. government bldgs/comm/tech)
- Workforce and Small Business Support (i.e. Small Business loans, Workforce Programs)
- Responding to economic impact of pandemic
- Support for Broadband Solutions (as allowed by law)

ARP Committee Other Considerations

- Local Government Commission recommends taking time, carefully considering ARP projects as well as provide opportunities to align with the State plan and for the public to participate.
- Alamance County has created a website and may consider purchasing software to facilitate stakeholder involvement.
 - Private companies, like Balancing Act, are providing software for ARP public participation programs.
- County staffing may be needed to aid the Committee and ensure completion of ARP initiatives.
- Contracts with a private consultant may be considered for specialized programs: broadband, water and sewer, federal grant applications, or human services programs.

ARP Committee Membership Considerations

- Ala Co Commissioners
- At-Large Members
 - Appointed by Commissioners
 - Application process

ARP – U.S. TREASURY REFERENCE MATERIALS

ARP Overview

American Rescue Plan Act of 2021 (ARP)

- Federal law enacted March 11, 2021
- Provides \$1.9 trillion in federal stimulus funding
- Funding to individuals, businesses, education, transportation, nonprofit agencies, state and local governments
- Distributed to States and local governments in two tranches
 - The first distribution is within 60 days of enacting the law
 - The second distribution a year after the first

ARP Timeline

- Funds may cover eligible costs generally between **March 3, 2021 and December 31, 2024** with the following parameters or exceptions:
 - Funds must be **INCURRED** (i.e. obligated) by December 31, 2024
 - Funds must be **EXPENDED** with all WORK PERFORMED and COMPLETED by December 31, 2026

Reporting Requirements

- U.S. Treasury released the initial Interim Final Rule guidance on May 10, 2021 inviting questions and comments due July 16, 2021. The Interim Final Rule will then be revised and finalized.
- The U.S. Treasury will oversee the reporting requirements of the ARP funding for all U.S. counties regardless of population size and municipalities with over 50,000 residents.
- The NC Pandemic Recovery Office (NCPRO) will oversee the reporting of municipalities with less than 50,000 residents (non-entitlement units or NEUs).

U.S. Treasury Guidance

Office of Recovery Programs Treasury Guidance

Interim Final Rule

FAQs

Fact Sheet

Compliance & Reporting

DEPARTMENT OF THE TREASURY

31 CFR Part 35

RIN 1505-AC77

Coronavirus State and Local Fiscal Recovery Funds

AGENCY: Department of the Treasury.

ACTION: Interim final rule.

SUMMARY: The Secretary of the Treasury (Treasury) is implementing the Coronavirus State Fiscal Recovery Fund and the Coronavirus Local Fiscal Recovery Fund established under the American Rescue Plan Act of 2020 (ARPA).

RECOVERY FUND: The Coronavirus State Fiscal Recovery Fund and the Coronavirus Local Fiscal Recovery Fund.

DATES: Effective date: The provisions in this interim final rule are effective on June 24, 2021. (The provisions in this interim final rule will be published in the FEDERAL REGISTER.)

Comment date: Comments must be received on or before June 24, 2021.

DATE OF PUBLICATION IN THE FEDERAL REGISTER: To be published in the FEDERAL REGISTER.

ADDRESSES: Please submit comments electronically to <https://www.regulations.gov>. Comments can be mailed to the Director, Office of Management and Enterprise Services, Department of the Treasury, 1500 Pennsylvania Avenue, NW, Washington, DC 20220. Because postal mail may be subject to processing delays, we encourage you to submit comments electronically.

Domestic Finance, Department of the Treasury, 1500 Pennsylvania Avenue, NW, Washington, DC 20220.

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Coronavirus State and Local Fiscal Recovery Funds

Frequently Asked Questions

AS OF JUNE 24, 2021

This document contains answers to frequently asked questions about the Coronavirus State and Local Fiscal Recovery Funds (CSFRF / CLFRF, or Fiscal Recovery Funds). Treasury will be updating this document periodically in response to questions. Recipients and stakeholders should consult the [Interim Final Rule](#) for the most current information.

- For overall information about the program, including information about the funding process, please see <https://home.treasury.gov/policy-issues/coronavirus/faq>.
- For general questions about CSFRF / CLFRF, please see the [FAQs](#).
- Treasury is seeking comment on all aspects of the Interim Final Rule. We encourage you to submit comments electronically through <https://www.regulations.gov/document/TREAS-DO-2021-06-24> by June 24, 2021. Please be advised that comments received will be subject to public disclosure. Do not disclose any information that you consider confidential or otherwise exempt from public release.

Questions added 5/27/21: 1.5, 1.6, 2.13, 2.14, 2.15, 3.9, 4.5, 4.6, 4.7, 4.8, 4.9, 4.10, 4.11, 4.12, 4.13, 4.14, 4.15, 4.16, 4.17, 4.18, 4.19, 4.20, 4.21, 4.22, 4.23, 4.24, 4.25, 4.26, 4.27, 4.28, 4.29, 4.30, 4.31, 4.32, 4.33, 4.34, 4.35, 4.36, 4.37, 4.38, 4.39, 4.40, 4.41, 4.42, 4.43, 4.44, 4.45, 4.46, 4.47, 4.48, 4.49, 4.50, 4.51, 4.52, 4.53, 4.54, 4.55, 4.56, 4.57, 4.58, 4.59, 4.60, 4.61, 4.62, 4.63, 4.64, 4.65, 4.66, 4.67, 4.68, 4.69, 4.70, 4.71, 4.72, 4.73, 4.74, 4.75, 4.76, 4.77, 4.78, 4.79, 4.80, 4.81, 4.82, 4.83, 4.84, 4.85, 4.86, 4.87, 4.88, 4.89, 4.90, 4.91, 4.92, 4.93, 4.94, 4.95, 4.96, 4.97, 4.98, 4.99, 5.00, 5.01, 5.02, 5.03, 5.04, 5.05, 5.06, 5.07, 5.08, 5.09, 5.10, 5.11, 5.12, 5.13, 5.14, 5.15, 5.16, 5.17, 5.18, 5.19, 5.20, 5.21, 5.22, 5.23, 5.24, 5.25, 5.26, 5.27, 5.28, 5.29, 5.30, 5.31, 5.32, 5.33, 5.34, 5.35, 5.36, 5.37, 5.38, 5.39, 5.40, 5.41, 5.42, 5.43, 5.44, 5.45, 5.46, 5.47, 5.48, 5.49, 5.50, 5.51, 5.52, 5.53, 5.54, 5.55, 5.56, 5.57, 5.58, 5.59, 5.60, 5.61, 5.62, 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\$1.9 Trillion ARP Intended Use

- Intended for transformative projects
- Direct Financial Assistance – individuals and business
- **Coronavirus State & Local Fiscal Recover Funds (CSLFRF)**
- Pandemic recovery assistance for state and local government.
- Education and Childcare
- Health – Mental and Public Health programming
- **Other Programs - Federal grants**
- Transportation infrastructure projects
- Assistance to Individuals & Families (SNAP, WIC, Elder Justice)

American Rescue Plan Act of 2021

(H.R. 1319)

\$1.9 Trillion

**Direct
Financial
Assistance**

**\$656.18
Billion**

**State & Local
Fiscal Recovery
Funds**

**\$362
Billion**

Direct Funding to
Alamance County

**Education
& Childcare**

**\$211.57
Billion**

Health

**\$86.24
Billion**

**Other
Programs
(Grants)**

**\$61.32
Billion**

Available to
Alamance County
through applications

**Assistance to
Individuals &
Families**

**\$56.27
Billion**

Transportation

**\$40.16
Billion**

Direct Financial Assistance

\$656.18
Billion

Stimulus
Checks

Unemployment

Paycheck
Protection
Program

Economic
Injury
Disaster
Loan
Program

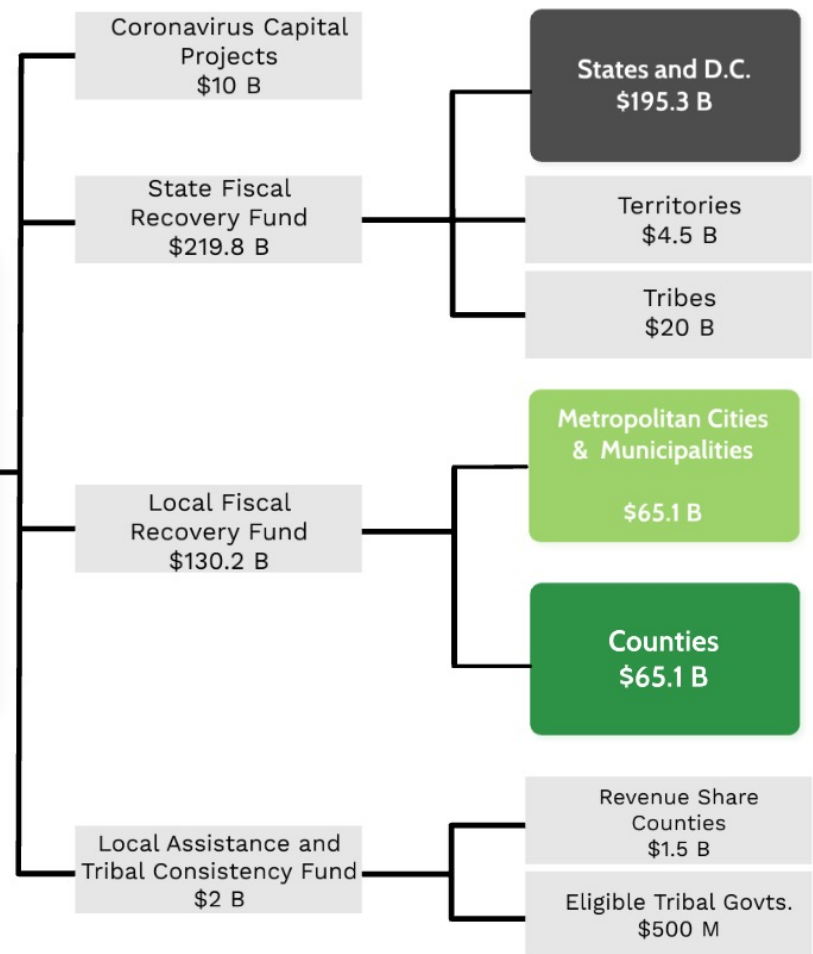
Tax
Credits

Fraud
Prevention

State & Local Fiscal Recovery Funds

Subtitle M - Sec. 9001

\$362 Billion



Education and Childcare

\$211.57 Billion

- Education Stabilization Fund
- Child Care and Development Block Grant (CCDBG)
- Child Care Entitlements to States
- Child Care Stabilization Fund
- Low Income Home Energy Assistance Program (LIHEAP)
- Low-Income Household Drinking Water and Waste-water Assistance (LIHWAP)
- Head Start
- National Child Traumatic Stress Network

Health (\$86.24 Billion)

1. Emergency Rural Development Grants for Rural Health Care
2. Certified Community Behavioral Health Clinic Expansion Grant Program
3. Youth Suicide Prevention Programs
4. Community Mental Health Services Block Grant
5. Substance Abuse Prevention and Treatment Block Grant
6. Community-based Funding for Local Substance Use Disorder Services
7. Community-based Funding for Local Behavioral Health Needs
8. Project Aware
9. Community Health Centers
10. Public Health Workforce
11. National Health Service Corps
12. Nurse Corps
13. Teaching Health Centers- Graduate Medical Education
14. Mental and Behavioral Health Training
15. Grants for Health Care Providers to Promote Mental and Behavior Health
16. Behavioral Health Workforce Education and Training
17. Pediatric Mental Health Care Access
18. Grants to States, Localities, Tribes for Testing
19. Grants to States, Localities, Tribes for Vaccines
20. State Nursing Home Strike Teams
21. Vaccine Confidence Education
22. Provider Relief Fund

Other Programs (Grants)

\$61.32 Billion

Disaster Relief Fund

\$50 Billion

Emergency Food & Shelter Program

\$400 Million

Humanitarian Relief

\$110 Million

Assistance to Firefighter Grants

\$100 Million

Staffing for Adequate Fire & Emergency Response (SAFER) Grants

\$200 Million

Emergency Management Performance Grants

\$100 Million

Emergency Connectivity Fund (Schools & Libraries)

\$7.17 Billion

Economic Development Assistance Programs

\$3 Billion

Environmental Justice Grants

\$50 Million

Categorical Grants - Air Pollution

\$50 Million

National Endowment for the Arts

\$135 Million

Assistance to Individuals & Families

\$56.27 Billion

1. SNAP State Administration
2. SNAP 15% Benefit Increase Extension
3. Supplemental Nutrition Assistance for Women, Infants, Children (WIC)
4. Pandemic EBT Program Extension
5. Nutrition Assistance for U.S. Territories
6. Commodity Supplemental Food Program
7. Veterans Affairs
8. Individuals with Disabilities Education Act (IDEA)
9. Family Violence Prevention and Services
10. Community-Based Child Abuse Prevention
11. Child Abuse Prevention and Treatment State Grants
12. Pandemic Emergency Assistance
13. Older Americans Act (OAA) Programs
14. Elder Justice Act Programs
15. Maternal, Infant and Early Childhood Home Visiting
16. Family Planning
17. Tenant Based Rental Assistance
18. Homelessness Assistance
19. Homeowner Assistance Fund
20. Emergency Rental Assistance
21. Rural Housing

Transportation

\$40.16 Billion

Transit
Infrastructure
Grants

Relief for
Airports

Amtrak

ARP Funding Streams

American Rescue Plan Act Funding Streams



Assistance to Families and Workers

Assistance to State, Local & Tribal Governments

Assistance to Small Businesses

Economic Impact Payments

- Continued payments began by CARES Act.
- ARPA provides third round of payments directly to families.

Unemployment Compensation

- ARPA waives first federal income taxes on the first \$10,200 of unemployment benefits received in 2020 by individuals with adjusted gross incomes less than \$150,000.

Child Tax Credit

- ARPA expands this by supplementing the earnings of families receiving the tax credit, and making it available to more families.
- Credit amount is increased, is now fully refundable, and allows 17 year olds to qualify (previously, only children 16 and under qualified).

Capital Projects Fund

- \$10 billion to provide funding to carry out critical capital projects.
- Eligible projects will include high-quality broadband and other connectivity infrastructure.
- Treasury will begin to accept applications for review in summer 2021 and will issue guidance before that date.

Homeowners Assistance Fund

- Provides \$10 billion nationwide.
- Appropriates \$273.3 million to N.C.
- May be used for assistance with mortgage payments, homeowner's insurance, utility payments and other specified purposes.
- Launches in summer 2021 and is led in N.C. by the NC Housing Finance Agency.

Emergency Rental Assistance

- Provides \$21.6 billion to assist households that are unable to pay rent and utilities due to the COVID-19 crisis.
- Allocates \$702.9 million to N.C.

State Small Business Credit Initiative

- Provides \$10 billion to state and Tribal governments to fund small business credit expansion initiatives.

Coronavirus State and Local Fiscal Recovery Funds

- Provides \$350 billion in emergency funding to states and local governments.
- Local FRF has four broad eligible uses: responses and adaptations to the public health emergency and its economic effects; premium pay to essential workers; cover revenue loss; and infrastructure investments.
- Funds flow directly from Treasury to states, counties and large municipalities. They flow through the State to non-entitlement units (NEUs) - typically cities of 50,000 residents or less.
- NEUs in N.C. are allotted \$705.3 million.

Small Business Tax Credit Programs

- ARPA extends several critical tax benefits, including the Employee Retention Credit and Paid Leave Credit to small businesses.
- Employee Retention Credit extends to December 2021 and allows businesses to offset their current payroll tax liabilities by up to \$7,000 per employee per quarter.
- ARPA extends the Paid Leave Credit through September 2021 for small and midsize businesses that offer paid leave to employees.



Alamance County
\$ 32,925,136.00

Local Government Funding Categories

1. **Support public health expenditures**, by funding COVID-19 mitigation efforts, medical expenses, behavioral healthcare, and certain public health and safety staff;
 2. **Address negative economic impacts caused by the public health emergency**, including economic harms to workers, households, small businesses, impacted industries, and the public sector;
 3. **Replace lost public sector revenue**, using this funding to provide government services to the extent of the reduction in revenue experienced due to the pandemic;
 4. **Provide premium pay for essential workers**, offering additional support to those who have borne and will bear the greatest health risks because of their service in critical infrastructure sectors; and,
 5. **Invest in water, sewer, and broadband infrastructure**, making necessary investments to improve access to clean drinking water, support vital wastewater and stormwater infrastructure, and to expand access to broadband internet.
- ❖ **Ineligible Costs** – i.e. Debt payments, pensions, lawsuits & settlements

Category 1: Support Public Health

Mitigating the impact of COVID-19 continues to require an unprecedented public health response from state, local, territorial, and Tribal governments.

Services and programs to contain and mitigate the spread of COVID-19, including:

- Public communication efforts
- Vaccination programs, PPE purchases, Medical expenses
- Testing, Contact tracing, Isolation or quarantine, Monitoring for variants
- Support for vulnerable populations to access medical or public health services
- Enhancement of healthcare capacity, including alternative care facilities
- Support for prevention, mitigation, or other services in congregate living facilities and schools
- Enhancement of public health data systems
- Capital investments in public facilities to meet pandemic operational needs
- Ventilation improvements in key settings like healthcare facilities
- Payroll and covered benefits for public health, healthcare, human services, and public safety staff to the extent that they worked on the COVID-19 response

Category 1: Support Public Health Payroll

ARP FISCAL RECOVERY FUND GUIDANCE	CARES ACT CRF GUIDANCE
- Funds may be used for payroll/benefits for public, safety, public health, health care, human services and similar employees - Funds can be used to support the payroll/benefits for the portion of the employee's time that is dedicated to responding to COVID-19 - Counties may consider public health/safety employees to be entirely devoted to mitigating/responding to COVID-19, and are fully recovered, if the employee, or his/her operating unit or division, is primarily dedicated to responding to the COVID-19 public health emergency.	- As a matter of administrative convenience in light of the emergency nature of this program, a state, territorial, local or tribal government may presume that payroll costs for public health and public safety employees are payments for services substantially dedicated to mitigating or responding to the COVID-19 public health emergency, unless the chief executive (or equivalent) of the relevant government determines that specific circumstances indicate otherwise All costs of such employee may be covered using payments from the Fund

* Differences between federal ARP and CRF funding for payroll.

Category 1: Support Mental Health

Mitigating the impact of COVID-19 continues to require an unprecedented public health response from state, local, territorial, and Tribal governments.

Services to address behavioral healthcare needs exacerbated by the pandemic, including:

- Mental health treatment
- Substance misuse treatment
- Other behavioral health services
- Hotlines or warmlines
- Crisis intervention
- Services or outreach to promote access to health and social services

Category 2: Addressing Negative Economic Impacts

Addressing the Negative Economic Impacts Caused by the Public Health Emergency includes:

1. **Delivering assistance to workers and families**, including aid to unemployed workers and job training, as well as aid to households facing food, housing, or other financial insecurity. In addition, these funds can support survivor's benefits for family members of COVID-19 victims.
2. **Supporting small businesses**, helping them to address financial challenges caused by the pandemic and to make investments in COVID-19 prevention and mitigation tactics, as well as to provide technical assistance.
3. **Speeding the recovery of the tourism, travel, and hospitality sectors**, supporting industries that were particularly hard-hit by the COVID-19 emergency and are just now beginning to mend. Similarly impacted sectors within a local area are also eligible for support.
4. **Rebuilding public sector capacity**, by rehiring public sector staff and replenishing unemployment insurance

Category 2: Addressing Negative Economic Impacts

Serving the Hardest-hit Communities & Families (QCT)

Eligible services include:

1. **Addressing health disparities and the social determinants of health**, through funding for community health workers, public benefits navigators, remediation of lead hazards, and community violence intervention programs;
2. **Investments in housing and neighborhoods**, such as services to address individuals experiencing homelessness, affordable housing development, housing vouchers, and residential counseling and housing navigation assistance to facilitate moves to neighborhoods with high economic opportunity;
3. **Addressing educational disparities** through new or expanded early learning services, providing additional resources to high-poverty school districts, and offering educational services like tutoring or afterschool programs as well as services to address social, emotional, and mental health needs; and,
4. **Promoting healthy childhood environments**, including new or expanded high quality childcare, home visiting programs for families with young children, and enhanced services for child welfare-involved families and foster youth.

Category 3: Revenue Replacement

Replacing Lost Public Sector Revenue

- Counties may use Recovery Funds for the provision of “government services” to the **extent of the reduction in revenue experienced due to the COVID-19 public health emergency**. This means that the amount determined as “lost revenue” may be used for most regular government purposes, ***except for activities such as rainy day or reserve funds and for debt service payments.***

Category 3: Revenue Replacement Rules

Replacing Lost Public Sector Revenue

- Analysis of this expected trend begins by estimating how revenues should have trended without a pandemic.
- The revenues received in FY18-19, which was the last full fiscal year prior to the public health emergency, are increased by a growth rate which can be the higher of:
 1. The recipient's average annual revenue growth over the three full fiscal years prior to the public health emergency
 2. 4.1%, the national average state and local revenue growth rate from 2015-18 (the latest available data).

Category 4: Premium Pay for Essential Workers

Recipients may use ARP funding to provide premium pay directly, or through grants to private employers, to a broad range of essential workers who must be physically present at their jobs including, among others:

- Staff at nursing homes, hospitals, and home-care settings
- Workers at farms, food production facilities, grocery stores, and restaurants
- Janitors and sanitation workers
- Public health and safety staff
- Truck drivers, transit staff, and warehouse workers
- Childcare workers, educators, and school staff
- Social service and human services staff

Category 4: Premium Pay Limitations

- An individual who teleworked from a residence may not receive premium pay.
- Premium pay has been defined as an amount up to \$13 per hour in addition to wages or remuneration the worker otherwise receives and in an aggregate amount not to exceed \$25,000 per eligible worker.
- The U.S. Treasury recommends Counties should prioritize low- and moderate-income persons, with additional written justification needed for essential workers above 150 percent of the residing state's average annual wage for all occupations or their residing county's average annual wage, whichever is higher.

Category 5: Investing in Broadband and Water & Sewer Infrastructure

- Investments in broadband be made in areas that are currently unserved or underserved areas that lack a wireline connection that reliably delivers minimum speeds of 25 Mbps download and 3 Mbps upload.
- Recipients may also use ARP funding to invest in wastewater infrastructure projects, including constructing publicly-owned treatment infrastructure, managing and treating stormwater or subsurface drainage water, facilitating water reuse, and securing publicly-owned treatment works.

Category 5: Investing in Broadband Infrastructure

- Recipients are also encouraged to prioritize projects that achieve last-mile connections to households and businesses.
- Using these funds, recipients generally should build broadband infrastructure with modern technologies in mind, specifically those projects that deliver services offering reliable 100 Mbps download and 100 Mbps upload speeds, unless impracticable due to topography, geography, or financial cost.
- In addition, recipients are encouraged to pursue fiber optic investments.
- In view of the wide disparities in broadband access, **assistance to households to support internet access or digital literacy is an eligible use to respond to the public health and negative economic impacts of the pandemic**, as detailed above.

Ineligible Expenses

Funds May Not Be Used For:

- **Backfilling pension funds.**
- A **state or territory may not offset a reduction in net tax revenue** caused by the recipients change in law, regulation or administrative interpretation.
- **Using funds for non-federal match** when barred by another federal regulation or statute, including EPA's Clean Water SRF, Drinking Water SRF, Economic Development Administration or Medicaid.
- **Funding debt service**, including costs associated with tax anticipation notes (TANs) or issuing short-term revenue.
- **Legal settlement** or judgements.
- **Deposits to rainy day funds** or financial reserves.
- **General infrastructure** spending outside of water, sewer and broadband investments or above the amount allocated under "revenue loss" recoupment provision.
- **General economic development or workforce development activities**, unless they directly address negative economic impacts of the public health emergency or related to the "revenue loss" provision.

ARP for NC State and Local Government

- U.S. Treasury allocated \$2 billion directly to all NC counties and allocated \$668 million directly to NC metropolitan cities (26 cities with over 50,000 population including City of Burlington).
- U.S. Treasury allocated \$705 million for NC municipalities with less than 50,000 in population (Non-entitlement units (NEUs). This funding was not disbursed directly to the NEUs but given to the State of NC (handled by NCPRO) to distribute.
- Separate from the county and municipal allocations, the State of North Carolina was allocated \$5.4 billion.
- Some units of government were not allocated funding but may receive funds from the State allocation. (i.e. authorities & special districts)

Examples of NC Local Government Limitations

- **Grants to Nonprofits:** A NC local government may not simply grant, appropriate, or donate monies to nonprofit entities, even if it only uses ARP dollars. Under current law, a local government may contract with a private individual or entity to carry out an activity/program/project that the local government has statutory authority to undertake.
- **Premium Pay:** Counties, in particular, need to be careful in how premium pay is structured because of statutory prohibitions on reducing the compensation of certain employees, including sheriff office employees and register of deed employees. County commissioners also do not have direct control over the compensation of certain county employees, including election office employees (other than the director of elections). The ARP also allows a local government to give grants to private sector employers to provide premium pay to their essential workers. However, there is no clear state statutory authority for a local government to do this.
- **Broadband:** The state law authority for broadband is much more limited. Currently, counties do not have authority to construct or fund broadband infrastructure, except as needed for county operations. Pursuant to G.S. 153A-459 (enacted by SL 2019-111). Municipalities have authority to fund broadband (and construct broadband infrastructure) as a public enterprise, see *BellSouth Telecommunications, Inc. v. City of Laurinburg*, 606 S.E.2d 721 (2005), but the General Assembly severely curtailed that authority several years ago.
- **Does Allow: local government partnerships!** Under state law, there also is broad authority for a local government to enter into an interlocal agreement with another government entity to accomplish a public purpose that the local government has statutory authority to undertake. See **G.S. Ch. 160A, Art. 20.**

ARP Municipal Estimate

Keep in mind: this funding is separate from the County's allocation.

Funding Allocation for Municipalities

State	Municipality Name	Type	
Grand Total			\$29,127,285.68
North Carolina	Alamance village, North Carolina	-	\$304,928.99
	Burlington, North Carolina	Metro City	\$11,757,160.80
	Elon town, North Carolina	-	\$3,579,550.31
	Gibsonville town, North Carolina	-	\$2,147,671.66
	Graham city, North Carolina	-	\$4,578,617.08
	Green Level town, North Carolina	-	\$680,676.42
	Haw River town, North Carolina	-	\$741,837.80
	Mebane city, North Carolina	-	\$4,758,882.20
	Ossipee town, North Carolina	-	\$172,949.17
	Sweptsonville town, North Carolina	-	\$405,011.25

Information from North Carolina League of Municipalities